

**DRAFTING AGREEMENTS FOR FAILURE TO FUND A TRUST
OR TO INTENTIONALLY NOT FUND A TRUST**

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TABLE OF CONTENTS

I.	INTRODUCTION	1
II.	ISSUES WHEN FUNDING TRUSTS	1
	A. Probate vs. Non-Probate Assets	1
	B. Payment of Debts and Expenses	2
	C. Apportionment of Taxes	2
	D. Other Changes in Assets During Administration	2
	1. Income Earned During Administration	2
	2. Sales and Exchanges of Estate Assets	2
	3. Appreciation and Depreciation.....	3
III.	ARE TRUSTS STILL USEFUL, OR, WHY FUND A TRUST?.....	3
	A. Disadvantages of Bypass Trusts.....	3
	1. No Basis Adjustment at Second Death.....	3
	2. Higher Ongoing Income Tax Rates	4
	3. Some Assets Cause Greater Tax Burdens	4
	4. Disclaimer Bypass Trusts	5
	B. Advantages of Trusts over Outright Bequests.....	5
	1. Control of Assets	5
	2. Creditor Protection	6
	3. Divorce Protection.....	6
	4. Protection of Governmental Benefits	6
	5. Protection from State Inheritance Taxes	6
	6. Income Shifting	6
	7. Shifting Wealth to Other Family Members	6
	8. No Inflation Adjustment.....	7
	9. Risk of Loss of DSUE Amount.....	7
	10. No DSUE Amount for GST Tax Purposes.....	7
	11. Must File Estate Tax Return for Portability	8
	12. Impact on Life Insurance Planning.....	8
	C. Using QTIPable Trusts.....	8
	1. Control, Creditor, and Divorce Protections	8
	2. Less Income Tax Exposure	8
	3. New Cost Basis at Second Spouse's Death.....	8
	4. Preservation of GST Tax Exemption	9
	5. QTIPs and Portability	9
	6. QTIPs and Using the DSUE Amount	9
	D. QTIP Trust Disadvantages	10
	1. No "Sprinkle" Power	10
	2. Estate Tax Exposure.....	10
	3. Income Tax Exposure.....	10
	4. <i>Clayton</i> QTIP Trusts	10
	5. The QTIP Tax Apportionment Trap.....	11
	E. Is a "LEPA" Trust a Better Choice?.....	11
	1. Structure of LEPA Trusts	11
	2. Benefits of LEPA Trusts	12
	3. Disadvantages of LEPA Trusts	12
IV.	HOW NOT TO FUND A TRUST	12
	A. Fiduciary Duties of Trustees	12
	1. Duty of Loyalty	13
	2. Fiduciary Duty to Be Generally Prudent.....	13
	3. Duty to Control and Protect Trust Property	13
	4. Duty to Inform and Report	13
	5. Implications of Fiduciary Duties	13

B.	Complying with the Letter of the Will or Trust	14
1.	Funding the Trust and Distributing Its Assets	14
2.	Distributing "Through" the Trust	15
3.	Distributing in the Face of a Strict Standard	15
C.	Modifying and Terminating Trusts	15
1.	Trust Modifications Under Common Law	16
2.	Trust Modifications Under the Texas Trust Code	16
3.	Will Modifications Under Common Law	19
4.	Will Modifications Under The Texas Estates Code	19
5.	Trust Divisions, Combinations and "Mergers" Under the Texas Trust Code	20
6.	Reformation and Rescission	21
7.	Modification or Termination by Agreement of Grantor and Beneficiaries	22
D.	Circumventing the Will or Trust	22
1.	Disclaimer by Trust Beneficiaries	22
2.	Disclaimer by the Trustee	23
3.	Agreement Not to Probate the Will	24
4.	Agreement Not to Fund the Trust	24
5.	The Oath of the Executor	24
6.	Impact of Consent or Agreement	25
7.	The Attorney's Role	25
V.	CONSTRUCTION, REFORMATION, REVOCATION, RESCISSON, DECANTING, AND MODIFICATION OF WILLS AND TRUSTS	26
A.	Overview	26
B.	Construction	26
C.	Reformation and Judicial Revocation	27
D.	Tax Issues Associated with Decanting and Other Trust Modifications	27
1.	General Tax Issues	27
2.	Income Tax Issues	28
3.	Gift Tax Issues	30
4.	Estate Tax Issues	31
5.	Generation-Skipping Transfer Tax Issues	32
E.	Ruling Requests for GST Tax-Exempt Trusts	34
VI.	"FUNDING" AFTER THE SECOND DEATH	34
A.	Theories of Recovery	35
1.	Applicability of State Law	35
2.	Impact of State Law	35
B.	The "Vested in the Bypass Trust" Approach	36
C.	The "Constructive Trust" Approach	36
1.	What was Consumed?	37
2.	What Can Be "Identified as the Original Trust Property"?	37
3.	Tracing "Mutations"	37
4.	Effects of Commingling	38
5.	Did the Surviving Spouse Effectively "Distribute" All of the Assets?	38
6.	What About Income Taxes?	38
D.	The "Claim Against the Estate" Approach	39
1.	Is There a "Debt"?— <i>Estate of Bailey</i>	39
2.	How Much is the Debt?	40
3.	Deducting the Claim	41
E.	The "Resulting Trust" Approach	41
F.	The "By Their Fruits You Shall Know Them" Approach	41
G.	Has the Statute of Limitations Run?	42

H.	Other Hard Questions.....	42
1.	What About Basis?.....	42
2.	Is a Federal Estate Tax Return Required?	43
3.	Is it Cost Effective?	43
4.	What Gets Disclosed?	43
I.	Making the Funding Binding on the IRS	43
1.	Fundamental Tax Considerations	43
2.	Bona Fide Disputes	44
3.	Enforceable Rights Under State Law	44
4.	Does a Lawsuit Need to Be Filed?	45
5.	The Relationship of the Parties	46
VII.	CONCLUSION.....	46
EXHIBIT A: HISTORICAL ESTATE & GIFT TAX EXCLUSION AND GST TAX EXEMPTION AMOUNTS & TOP TAX RATES (1916-2019).....		47
EXHIBIT B: SAMPLE <i>CLAYTON</i> QTIP TRUST LANGUAGE		49
EXHIBIT C: SAMPLE DISCLAIMER BY TRUST BENEFICIARY		51
EXHIBIT D: SAMPLE DISCLAIMER BY TRUSTEE.....		53
EXHIBIT E: SAMPLE NOTICE OF INTENT TO DISCLAIM BY TRUSTEE.....		55
EXHIBIT F: SAMPLE WAIVER OF NOTICE OF INTENT TO DISCLAIM BY TRUSTEE.....		57
EXHIBIT G: SAMPLE FAMILY SETTLEMENT AGREEMENT (NOT TO PROBATE WILL)		59
EXHIBIT H: SAMPLE FAMILY SETTLEMENT AGREEMENT (NO FUNDING OF TRUST)		65
EXHIBIT I: MOTION AND ORDER APPROVING FAMILY SETTLEMENT AGREEMENT		73

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I. INTRODUCTION

In a perfect world, our clients would come to see us on a regular basis to ensure that their Wills and other estate planning documents are ideally suited to their current circumstances. In reality, however, the time that passes between the date that a Will or revocable trust is drafted, and the client dies, can be years or decades. In the meantime, the decedent's family and financial circumstances may have changed dramatically. In addition, tax and state laws may have also undergone substantial changes.

From a tax standpoint, two recent legislative enactments have had the effect of dramatically changing the math for traditional tax-planned estate planning documents. These same legislative enactments have also changed the priorities of many of our clients. Specifically, the American Taxpayer Relief Act of 2012, P.L. 112-240, 126 Stat. 2313 (2013) ("ATRA"), returned us to unified estate, gift, and generation-skipping transfer ("GST") tax laws. ATRA also made permanent some other important features, like portability, which allows a surviving spouse to use the "deceased spousal unused exclusion amount" (the "DSUE" amount) of his or her last deceased spouse if an estate tax return making the election to do so was filed by the deceased spouse's executor. High transfer tax exclusions and a tick up in the transfer tax rate, which closed much of the gap between income and transfer tax rates, caused estate planners to step back and refocus how they help clients plan their estates. More recently, the Tax Cut and Jobs Act of 2017, P.L. 115-97, 131 Stat. 2054 (2018) ("TCJA 2017")¹ made additional significant changes to the income and transfer tax laws. Of course, these changes are far from unique in the history of the federal estate tax. **Exhibit A** summarizes the federal estate tax exemptions, top rates, gift tax annual exclusions and GST tax exemptions from the inception of the estate tax in 1916 through 2018.

¹ The technical name of the Act is "An Act to Provide for Reconciliation Pursuant to Titles II and V of the Concurrent Resolution on the Budget for Fiscal Year 2018", but "AAPRPTIIVCRBFY 2018" seems to be a remarkably unhelpful acronym. Some have suggested "the Act Formerly known as TCJA 2018," or perhaps its abbreviation, "AFKATCJA."

² See, e.g., Featherston, *The Changing World of Will Construction: The Legislature's Influence*, State Bar of Texas 18th ANN. ADV. EST. PL. & PROB. COURSE (1994); Featherston, *The Interpretation, Construction and Drafting of Wills and Trusts: The Legislature's Influence*, UTCLE 10th ANN. EST. PL. GUARD. & ELD. LAW CONF. (2008).

From a state law standpoint, the founding fathers of the State of Texas showed their wisdom by allowing the Texas Legislature to meet only every other year, and then for not more than 140 days. Nevertheless, the cumulative effect of legislative changes over many years can dramatically change how Wills and trusts are administered and interpreted.^{1F1F²} In addition, Texas appellate courts are constantly called upon to interpret Wills and trusts, administrative requirements, fiduciary duties, and similar topics, all of which may alter how a Will or trust, being implemented years after its preparation, may be interpreted after the testator or grantor's death.

Legislative changes and judicial decisions, when combined with naturally occurring changes in a client's family and financial circumstances, often mean that the decedent, if given the chance, might well have chosen to change his or her estate planning documents immediately before death. However, probate laws relating back to the English Statute of Wills enacted in 1540 generally preclude family members from using parole or other evidence to alter a decedent's estate plan. There are, however, mechanisms that permit a family, in a cooperative setting, to accomplish some types of changes. These mechanisms include tried and true tools such as disclaimers and simple gifts, to more sophisticated tools, including judicial trust modifications (and now, in some limited circumstances, Will reformations), trust modification without court involvement, trust decanting, and family settlement agreements.

II. ISSUES WHEN FUNDING TRUSTS³

A. Probate vs. Non-Probate Assets

In order to fund bequests made by a Will, an executor must first identify which assets are within his or her control. Estate planning professionals know that while a variety of assets may transfer wealth as a result of a client's death, only some of those assets will be controlled by the terms of the decedent's Will. This fact often comes as a surprise, however, to many executors (and beneficiaries). Life insurance, retirement accounts, and accounts held as payable-on-death to a named beneficiary or in survivorship form all pass outside the

³ There are numerous outlines that provide a thorough discussion of issues that arise in funding testamentary bequests. See, e.g., Davis, *Funding Unfunded Testamentary Trusts*, 48 UNIV. OF MIAMI ANN. HECKERLING INST. ON EST. PL., Ch. 8 (2014). For sample documents commonly used to document funding these bequests, see Prangner, *Don't Let the Door Hit You on the Way Out: Funding Agreements, Receipts and Releases, and All That Jazz*, State Bar of Texas 26th ANN. EST. PL. & PROB. DRAFTING COURSE (2015); Ben-Yaacov, *Are We Having Fun(ding) Yet?: Practical Funding Issues Encountered in Estate Administrations*, State Bar of Texas 35th ANN. ADV. EST. PL. & PROB. COURSE (2011).

Will, and are thus typically unavailable to fund testamentary bequests unless paid to the executor or the estate, to the trustee of a revocable trust, or to a testamentary trustee. For clients that have accumulated amounts in retirement plans while residing in community property states, one must be mindful that, although retirement accounts are non-probate assets as to the participant or employee, to the extent of the non-participant spouse's community property interest in those assets, they are probate assets as to that spouse. *See Allard v. Frech*, 754 S.W.2d 111 (Tex. 1988). In addition, the U.S. Supreme Court has ruled that as to retirement accounts governed by ERISA, federal law preempts state community property laws, and the non-participant spouse has no devisable interest in those plans. *Boggs v. Boggs*, 520 U.S. 833, 138 L. Ed. 2d 45 (1997). Since IRAs are not governed by ERISA, common law principles of ownership, which may include community property rights of a non-participant spouse, continue to apply to IRAs and other non-ERISA retirement assets.

B. Payment of Debts and Expenses

One of an executor's primary responsibilities during the administration process is payment of debts and expenses of the decedent and the estate, including applicable taxes. In fact, much of local probate law deals with the procedure for filing claims against estates, the procedure for executors to evaluate and pay those claims, identification of assets used to pay claims, and the order in which the bequests "abate" or are diminished to the extent that estate assets are used to pay debts and expenses. *See, e.g., TEX. ESTS. CODE* Chpt. 355 ("Presentment and Payment of Claims"); *UNIF. PROB. CODE* Art. III, Part 8 ("Creditors' Claims") (2010). Thus, although executors do not owe a fiduciary duty to estate creditors, a part of the process in administering an estate is insuring that debts of the decedent are paid or provided for to the extent that the estate has the resources to do so. Obviously, to the extent that assets are used to pay estate creditors, they are unavailable to fund testamentary gifts.

C. Apportionment of Taxes

In those estates in which estate or inheritance taxes are owed, some assets of the estate will necessarily be utilized in paying those taxes. In the absence of specific instructions contained in the Will to the contrary, local law generally sets forth a specific mechanism to allocate taxes, interest, and penalties among the various beneficiaries of the Will. *See, e.g., TEX. ESTS. CODE* Chpt. 124, Subchpt A; *UNIF. PROB. CODE* Art. III, Pt. 9A ("Uniform Estate Tax Apportionment Act") (2010).

D. Other Changes in Assets During Administration

In addition to the payment of debts, expenses, and taxes, the assets of the decedent's estate are likely to

undergo a number of other changes during administration. As a result of these changes, the assets used to fund bequests are rarely identical to those on hand at the date of the decedent's death. These changes can take a variety of forms.

1. Income Earned During Administration

If the decedent owns income-producing assets, the executor will earn income during the administration of the estate. Local law will generally outline how the income generated by estate assets is to be allocated among beneficiaries. *See TEX. ESTS. CODE* Chpt. 310 ("Allocation of Estate Income and Expenses"), which incorporates by reference in part *TEX. PROP. CODE* Chpt. 116 ("Uniform Principal and Income Act").

2. Sales and Exchanges of Estate Assets

It is not unusual for the executor to dispose of assets during the administration process. In fact, it is frequently necessary for an executor to sell one or more of the assets of the estate in order to acquire sufficient cash to pay debts and expenses as they come due. Moreover, the executor may dispose of assets in the exercise of prudent discretion, to protect and preserve the value of the estate. For example, an asset that is declining rapidly in value may be converted into an asset of more stable value. Although it is unusual for an executor to actively acquire new assets with cash (except safe, short-term investment assets), it is not uncommon for assets in the estate to change form during administration. Surprisingly, under historical common law principles, the executor of an estate did not have an inherent power to continue a decedent's business. Instead, the executor was normally charged with a duty to wind up the business. *See, e.g., Willis v. Sharp*, 113 N.Y. 586, 21 N.E. 705 (1889); *In re Wolf's Estate*, 87 N.Y.S.2d 327 (Surr. Ct. 1943). The rationale for this holding is that the continuation of the decedent's business often prolongs the administration of an estate and delays the payment of creditors, contrary to public policy that estates be promptly settled and distributed. *See Davis, Income Tax Consequences (and Fiduciary Implications) of Trusts and Estates Holding Interests in Pass-Through Entities*, State Bar of Texas 25th ANN. ADV. EST. PL. & PROB. COURSE (2001). In the modern setting, however, executors often act to preserve and protect estate assets that might include business interests. Thus, for example, an executor may determine to incorporate a proprietorship or partnership operated by the decedent. This incorporation may be undertaken to minimize liability of the estate to the claims of the business. As a result of this transaction, the business assets formerly owned outright by the decedent are converted into stock in the new enterprise. An executor may also transfer assets to a partnership or limited liability company ("LLC") in order to provide a convenient mechanism to manage assets that might

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