18th Annual Advanced Texas Administrative Law Seminar September 7-8, 2023 Austin, Texas

CASELAW UPDATE

Linda B. Secord lbsecord@aol.com

Karen Watkins

Karen.watkins@oag.texas.gov

Disclaimer:

The authors are former and currently serving Assistant Attorneys General. This paper does not reflect the opinions of the Office of the Attorney General and should not be construed as such.

TABLE OF CONTENTS

I. Administrative Record

Tex. Dep't of Pub. Safety v. 1	Kennedy, No. 12-22-00285-CV, 2023
WL 2766094 (Tex. App.—	Tyler Mar. 31, 2023, no pet.) (mem.
op.)	

II. Harm

<i>New World Car Nissan, Inc. v. Hyundai Motor Am.</i> , 658 S.W.3 754 (Tex. App.—El Paso 2022, pet. filed) [Pending in the Texa Supreme Court as No. 23-0122; briefing at the petition for review stage completed August 25.]	as
<i>Tex. Comm'n on Env't Quality v. Save Our Springs</i> , 668 S.W.36 710 (Tex. App. —El Paso 2022, pet. filed) [Pending in the Texa Supreme Court as No. 23-0282, response to petition filed Jul 24, 2023]	as ly
City of Schertz v. Tex. Comm'n on Env't Quality, 653 S.W.3d 46 (Tex. App.—Amarillo 2022, no pet.)	
State Bd. for Educator Certification v. Bowen, No. 07-22-00190 CV, 2023 WL 4566073 (Tex. App.—Amarillo July 17, 2023, no pet. hist.) (mem. op). [Motion for rehearing filed August 14, 2023.])

III. Judicial Review

Boerne to Bergheim Coalition for Clean Env't v. Tex. Comm'n on
<i>Env't Quality</i> , 657 S.W.3d 382 (Tex. App.–El Paso 2022, no
pet.)12
HMW Special Util. Dist. v. Pub. Util. Comm'n, No.03-21-00234- CV, 2023 WL 2191329 (Tex. App.—Austin Feb. 24, 2023, pet. donied) (mom. on.)
denied) (mem. op.) 14

TXI Operations LP v. Tex. Comm'n on Env't Quality, 665 S.W.3d 203 (Tex. App.—Austin 2023, pet. filed) [Pending in the Texas

IV. Jurisdiction

V. Preservation of Complaints

<i>Emps. Ret. Sys. v. Walker</i> , No. 03-21-00321-CV, 2022 WL 4227888 (Tex. App.—Austin Sept. 14, 2022, pet. denied) (mem op)
<i>Leonard v. Tex. Med. Bd.</i> , 656 S.W.3d 456 (Tex. App.—El Paso 02022, pet. denied)20
<i>Morales v. Motor Vehicles Div.</i> , No. 08-22-00219-CV, 2023 WL 3025937 (Tex. App.—El Paso Apr. 20, 2023, no pet.) (mem. op.)

VI. Public Information Act

Univ. of Tex. S	ys. v. The Fr	anklin Ctr. for Gov't and Pub.	
Integrity,	S.W.3d	, No. 21-0534, 2023 WL 4278243	
(Tex. June 3	0, 2023)		22

VII. Rules

<i>McMorries v. Tex. Med. Board</i> , No. 03-21-00141-CV, 2023 WL 2025713 (Tex. App.—Austin 2023, Rule 53.7(f) motion granted, petition due September 13) [pending as No. 23-0544 in the Texas Supreme Court]
<i>RWE Renewables Americas, LLC v. Public Utility Commission of</i> <i>Texas</i> , No. 03-21-00356-CV, 2023 WL 3750001 (Tex. App.— Austin June 1, 2021, pet. filed) (mem. op.) [Pending as No. 23- 0555 in the Texas Supreme Court; response to petition due September 15, 2023]24
<i>Tex. Comm'n on Env't Quality v. Save Our Springs</i> , 668 S.W.3d 710 (Tex. App. —El Paso 2022, pet. filed) [Pending in the Texas Supreme Court as No. 23-0282, response to petition filed July 24, 2023]
<i>Tex. Dep't of Ins. v. Accident Fund Ins. Co.</i> , 2023 WL 2286662, No. 03-21-00074-CV (Tex. App.—Austin Feb. 28, 2023, pet. filed) (mem. op.). [Pending in the Texas Supreme Court as No. 23-0273; response to petition due October 6.]
<i>Tex. Dep't of State Health Servs. v. Kensington Title-Nevada, LLC,</i> No. 03-21-00370-CV, 2023 WL 4373384 (Tex. App.– Austin July 7, 2023, no pet. hist.) (mem. op.) 27
Texas Comm'n on Env't Quality v. Friends of Dry Comal Creek, No. 03-21-00204 (Tex. App.—Austin March 31, 2023, pet. filed.) [Pending in Texas Supreme Court as No. 23-0456] 28
VIII. Sovereign Immunity
CPS Energy v. Electric Reliability Council of Texas and Electric Reliability Council of Texas v. Panda Power, 671 S.W.3d 605

The opinions summarized below were decided by the Supreme Court of Texas and the intermediate Texas Courts of Appeals between September 1, 2022, and August 31, 2023. They have been chosen because they reflect principles of administrative law that have applicability beyond the individual case decided. For cases that are moving from the intermediate courts to the Supreme Court of Texas, information on their status is included in brackets.

I. Administrative Record

• ...*Tex. Dep't of Pub. Safety v. Kennedy*, No. 12-22-00285-CV, 2023 WL 2766094 (Tex. App.—Tyler Mar. 31, 2023, no pet.) (mem. op.)

This case highlights the importance of complying with the rule that the party challenging an agency decision must ensure that the administrative record is admitted in evidence before the court performing judicial review.

Kennedy contested the administrative suspension of his driver's license before a SOAH ALJ, who issued an order sustaining the suspension. Kennedy sought judicial review before the County Court at Law but did not offer in evidence the administrative record of the SOAH hearing. The court allowed the arresting DPS Officer to testify, including about her technical difficulties in appearing before the SOAH ALJ via Zoom. The court also viewed the video from the Officer's police car camera but did not rule on the admissibility of either the testimony or the video. The court issued an order reversing the SOAH ALJ's order sustaining the suspension.

The Department of Public Safety appealed; Kennedy did not participate in the appeal. The Tyler Court of Appeals reversed the County Court at Law's order and rendered judgment upholding the suspension. The court explained that courts review driver's license suspensions under the substantial evidence standard of review. APA § 2001.175 applies, and review is confined to the agency record. The County Court at Law erred in taking testimony and reviewing video footage; neither qualified under § 2001.175's provisions allowing reviewing courts to admit evidence concerning procedural irregularities not reflected in the record and to consider new material evidence there was good cause not to have presented to the agency. The failure to admit the SOAH record, required under

§ 2001.175, was fatal to Kennedy's case. Because there was no record for the courts to review, Kennedy could not carry his burden and overcome the presumption that findings and decisions of administrative agencies are valid and supported by substantial evidence.

The court of appeals reversed and rendered, no petition for review was filed.

II. Harm

New World Car Nissan, Inc. v. Hyundai Motor Am., 658 S.W.3d 754 (Tex. App.—El Paso 2022, pet. filed) [Pending in the Texas Supreme Court as No. 23-0122; briefing at the petition for review stage completed August 25.]

The El Paso Court of Appeals (acting as a transferee court) rejected all five of New World Car's claims that a Motor Vehicle Board order prejudiced its substantial rights. The court affirmed the order.

Two issues are of interest beyond the specific facts of this case. As a preliminary matter, the appellees claimed that the court lacked jurisdiction because New World Car's petition for judicial review was untimely filed. Appellees urged that the proper deadline should be calculated under the APA as it read before the 2015 amendments to the motion for rehearing process. Under their analysis, New World Car missed the deadline by one day. The 2015 amendments applied only to agency hearings "set" on or after their effective date of September 1, 2015. On March 19, 2015, the SOAH ALJ issued an order setting the hearing for September 14, 2015. Appellees urged that the March 19 date controlled. The court disagreed, relying on *Fisher v. PUC*, 549 S.W.3d 178, 182 (Tex. App.—Austin 2018, no pet.) for the principle that "is set" means the time prescribed for the hearing, not the date of the order prescribing that time. Ruling that the 2015 amendments applied, the court held that the petition for judicial review was timely filed.

In addition to the jurisdictional dispute, one merits issue is of interest. New World Car claimed that the Board's final order was procedurally flawed because the Board violated APA § 2001.062 by prohibiting New World Car from filing briefing. This APA provision applies to situations in which the state agency officials who will render the decision have not heard Find the full text of this and thousands of other resources from leading experts in dozens of legal practice areas in the <u>UT Law CLE eLibrary (utcle.org/elibrary)</u>

Title search: Case Law Update: Part I

First appeared as part of the conference materials for the $18^{\rm th}$ Annual Advanced Texas Administrative Law Seminar session "Case Law Update: Part I"